

# FEDERATION OF AMERICAN SCIENTISTS

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\* Nobel Laureate

February 2, 2005

Margaret P. Grafeld  
Information & Privacy Coordinator  
Office of Information Resources Management Programs and Services, A/RPS/IPS, SA-2  
Department of State  
Washington, D.C. 20522-6001

Dear Ms. Grafeld,

This is a request under the Freedom of Information Act.

We request copies of all documentation (records, reports, transcripts, minutes, appendixes, working papers, drafts, studies, or other documents) containing information on the acquisition and/or use of Man Portable Air Defense Systems (MANPADS) by the following non-state actors:

Democratic Republic of Congo (DRC) rebel forces  
Hizbul Mujahideen  
Hutu Militiamen (Rwanda)  
Khmer Rouge  
Kosovo Liberation Army (KLA)  
Popular Front for the Liberation of Palestine-General Command  
Revolutionary Armed Forces of Colombia (FARC)  
Somali National Alliance (SNA)  
National Liberation Army (ELN – Colombia)  
United Somali Congress – Somali Salvation Alliance (USC-SSA)

Properly classified information is outside the scope of this request. However, I request that any segregable unclassified information, or documentation that is reviewed and declassified as a result of this request, be released. Please limit the time frame to 1985-2004. Also, please exclude media articles and government reports or other documentation that is already readily available to the public (i.e. easily found through a keyword search in "Google" or via a university card catalogue). I would be happy to discuss the parameters of my request in more depth with you or one of your staff. Please feel free to contact me at 202-454-4693.

We further request a fee waiver of search and copying costs, on the following grounds:

- 1) The requested materials are fundamental policy documents that are of substantial public interest.
- 2) The requested document is not available in the public domain.

## Board of Directors

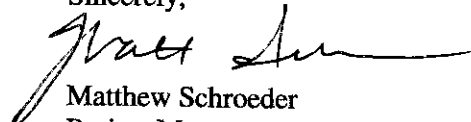
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3) The Federation of American Scientists (FAS) is well qualified to analyze and disseminate the requested material. FAS is a fifty-six year old research organization concerned with national security policy and related issues. We have published our work in this area, and we routinely serve as a resource to the media, to other national organizations, and to interested members of the public.

We therefore request a waiver on production costs. In the event that fee waiver is denied, I hereby agree to pay assessable fees up to \$50.00. Thank you for your assistance.

Sincerely,



Matthew Schroeder  
Project Manager



**United States Department of State**

*Washington, D.C. 20520*

JUL 18 2005

Case Control No. 200500711

Mr. Matthew Schroeder  
Project Manager  
Federation of American Scientists  
1717 K Street, N.W. #209  
Washington, D.C. 20036

Dear Mr. Schroeder:

I refer to our letter dated June 10, 2005, regarding the release of certain Department of State material under the Freedom of Information Act (Title 5 USC Section 552).

The search of the records of the Bureau of Nonproliferation has been completed, resulting in the retrieval of two documents responsive to your request. After reviewing these documents, we have determined that a decision on both documents requires further interagency coordination. They have been referred to another government agency for review and direct reply to you under your related case number 200403532.

An additional search of the records of the former Arms Control and Disarmament Agency has been completed, resulting in the retrieval of no documents responsive to your request.

The Freedom of Information Act provides for the recovery of the direct costs of duplicating records requested for non-commercial use. No charge is made for the first two hours of search time or the first one hundred pages of duplication. Total fees due in this case are \$12.75, representing .75 hours of professional search time @ \$17.00 per hour. Please make your check or money order payable to the Treasurer of the United States, and mail it to the Office of Information Programs and Services, Room 8100, SA-2, Department of State, Washington, D.C., 20522-8100. Please be sure to write the case number on your check or money order.

We have now completed the processing of your case.

If you have any questions with respect to the processing of your request, you may write to the Office of Information Programs and Services, SA-2, Department of State, Washington, D.C. 20522-8100. You may also reach us by telephone at (202) 261-8314. Please be sure to refer to the case number shown above in all correspondence about this case.

We hope that the Department has been of service to you in this matter.

Sincerely,

A handwritten signature in black ink, appearing to read 'Margaret P. Grafeld', with a long horizontal flourish extending to the right.

Margaret P. Grafeld

Director

Office of Information Programs and Services

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PT09860

RELEASED IN PART  
B1, 1.4(C)

PAGE 01 BOGOTA 01793 282020Z  
ACTION EB-00

INFO	LOG-00	NP-00	CIAE-00	CIP-00	COME-00	CTME-00	DODE-00
	DOEE-00	WHA-00	DS-00	FBIE-00	VC-00	TEDE-00	INR-00
	VCE-00	AC-01	DCP-01	NRRC-00	NSAE-00	NSCE-00	OES-00
	OMB-01	DHS-00	PM-00	ACE-00	SCT-00	SS-00	STR-00
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	PRM-00	NFAT-00	SAS-00	/003W			

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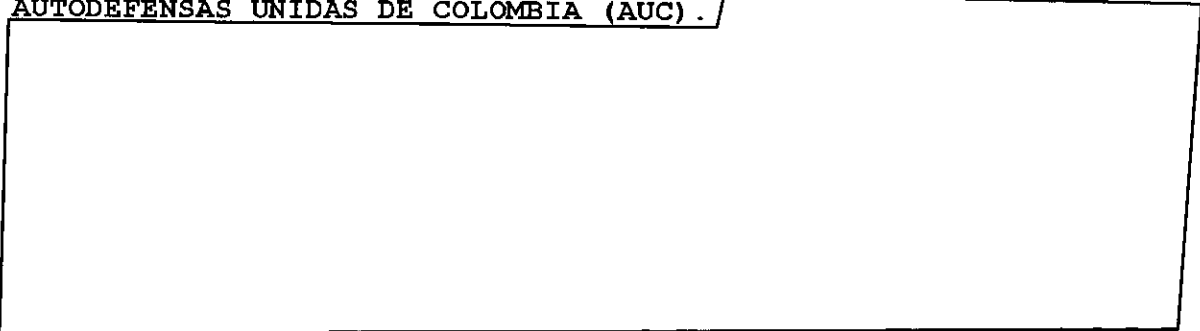
P 282017Z FEB 03  
FM AMEMBASSY BOGOTA  
TO SECSTATE WASHDC PRIORITY 4663

S E C R E T BOGOTA 001793

E.O. 12958: DECL: 02/27/13  
TAGS: ETTTC, PARM, PREL, PTER, CO  
SUBJECT: MANPADS: INPUT FOR COLOMBIA

REF: STATE 38880

1. (U) THE COLOMBIAN MILITARY (COLMIL) DOES NOT MANUFACTURE OR POSSESS MANPADS.
2. (S/NF) THERE ARE THREE TERRORIST ORGANIZATIONS IN COLOMBIA: THE FUERZAS ARMADAS REVOLUCIONARIAS DE COLOMBIA (FARC); THE EJERCITO DE LIBERACION NACIONAL (ELN); AND THE AUTODEFENSAS UNIDAS DE COLOMBIA (AUC).



B1

3. (U) BLACK MARKET ARMS TRAFFICKING IS COMMON IN COLOMBIA, GIVEN THE 39-YEAR INTERNAL CONFLICT. IT IS LIKELY THAT IF ANY OF THE TERRORIST GROUPS WANTED MANPADS, THEY WOULD BE ABLE TO OBTAIN THEM.  
PATTERSON

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PTQ7163

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B1, 1.4(C), 1.4(D)

PAGE 01 KINSHA 00405 191541Z  
ACTION AF-00

INFO	LOG-00	NP-00	AMAD-00	CIAE-00	INL-00	USNW-00	DODE-00
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	OBO-00	HHS-01	TEDE-00	INR-00	IO-00	VCE-00	M-00
	AC-01	DCP-01	NRRC-00	NSAE-00	OES-00	OIC-02	DHS-00
	PM-00	ACE-00	SCT-00	IRM-00	USIE-00	ASDS-00	EPAE-00
	IIP-00	SSD-00	PMB-00	DSCC-00	PRM-00	NFAT-00	SAS-00

/005W

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R 191542Z FEB 03  
FM AMEMBASSY KINSHASA  
TO SECSTATE WASHDC 5216  
INFO SOUTHERN AFRICAN DEVELOPMENT COMMUNITY

S E C R E T KINSHASA 000405

E.O. 12958: DECL: 02/19/2013  
TAGS: ECCT, PARM, PREL, PTER  
SUBJECT: MANPADS DRC RESPONSE

REF: STATE 32841

CLASSIFIED BY: CDOUGHERTY FOR REASONS 1.5 (B) AND (D).

1. SUMMARY. POST HAS NO KNOWLEDGE THAT EITHER THE GDRC OR ITS CONGOLESE REBEL ADVERSARIES HAVE MAN PORTABLE AIR DEFENSE SYSTEMS (MANPADS) IN THEIR ARMED FORCES. POOR WEAPONS CONTROL AND PROCUREMENT PRACTICES, HOWEVER, MAKE IT POSSIBLE  
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PAGE 02 KINSHA 00405 191541Z

THAT ONE OR MORE OF THESE SIDES DOES HAVE MANPADS. ONCE THE CONGOLESE FORM A TRANSIITONAL GOVERNMENT AND A NEW NATIONAL ARMY THE CONDITIONS WILL BE RIGHT FOR POST TO ENGAGE THE GDRC ON THE ISSUE OF PURGING THEIR MILITARY INVENTORY OF ANY SUCH STOCKS OF WEAPONRY.

2. MANPADS SITUATION.

A. TO POST'S KNOWLEDGE, NEITHER THE GDRC OR ITS CONGOLESE REBEL ADVERSARIES HAVE MANPADS.

[REDACTED]

MOST AIR DEFENSE SYSTEMS IN CONGO ARE OLD, SOVIET-MADE TOWED ARTILLERY PIECES. THIS IS NOT TO SAY THAT

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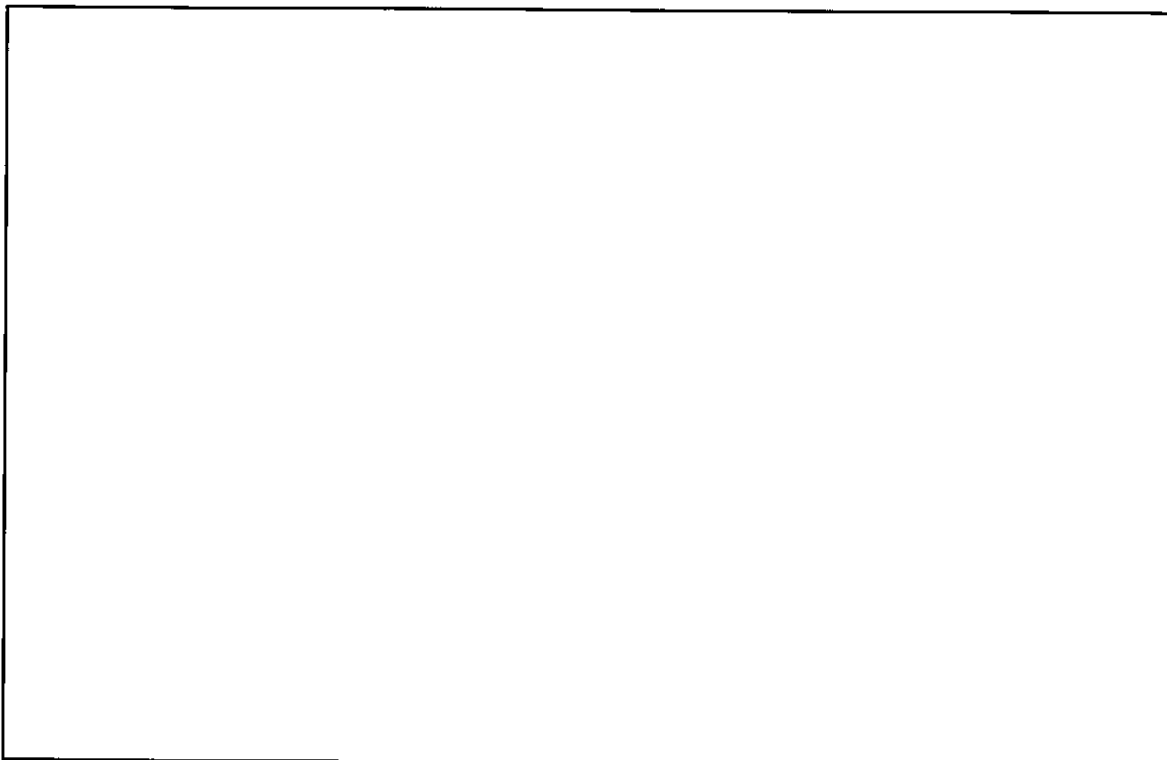
MANPADS DO NOT EXIST IN CONGO. THE CONGOLESE GOVERNMENT INHERITED A GOOD DEAL OF EQUIPMENT FROM THE ZAIREAN ARMED FORCES IN 1997. SINCE THEN, THE CONGOLESE ARMED FORCES (FAC) HAVE BEEN ATTEMPTING TO ESTABLISH AN INVENTORY OF THEIR WEAPONRY. ADDING TO THESE ACCOUNTABILITY WOES IS AN INFORMAL PROCUREMENT SYSTEM. NONE OF THE CONGOLESE MILITARIES HAVE A FUNCTIONAL SYSTEM BY WHICH EQUIPMENT PURCHASES ARE COORDINATED, CONTROLLED, AND EXECUTED. TYPICALLY, GENERALS MAKE PRIVATE DEALS WITH FOREIGN GOVERNMENTS OR FIRMS FOR WEAPONS AND MUNITIONS PURCHASES.

B. THERE IS LITTLE IMPULSE FOR THE CONGOLESE ARMED FORCES TO ACQUIRE MANPADS. THEIR REBEL ADVERSARIES HAVE NO COMBAT AIR POWER AND ONLY A HANDFUL OF CARGO PLANES. THE REBEL FORCES, ON THE OTHER HAND, HAVE MORE NEED FOR MANPADS, AS THE FAC HAS FIGHTER AIRCRAFT AND ATTACK HELICOPTERS. GIVEN THE SEVERE BUDGETARY CONSTRAINTS OF THE REBEL FORCES, IT IS DOUBTFUL

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PAGE 03 KINSHA 00405 191541Z  
THEY HAVE INVESTED IN SUCH A CAPABILITY.

3. GOVERNMENT COOPERATION. THE POLITICAL STANDOFF IN THE DRC CONTINUES AND ALL SIDES ARE SITTING ON THEIR DEFENSIVE POSITIONS. UNTIL THE POLITICAL TRANSITION BEGINS IT IS DIFFICULT TO BELIEVE EITHER THE GOVERNMENT OR REBEL FORCES WOULD GIVE UP EXPENSIVE, LOW-DENSITY WEAPONS.



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